

Financial Statements – Modified Cash Basis
and Other Financial Information



Florida Insurance Guaranty Association, Inc.

*Years ended December 31, 2016 and 2015
with Report of Independent Auditors*

Florida Insurance Guaranty Association, Inc.

Financial Statements – Modified Cash Basis
and Other Financial Information

Years ended December 31, 2016 and 2015

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Report of Independent Auditors

The Board of Directors
Florida Insurance Guaranty Association, Inc.

Report on the Financial Statements

We have audited the accompanying financial statements of the Florida Insurance Guaranty Association, Inc. (the Association), which comprise the statements of financial position - modified cash basis as of December 31, 2016 and 2015, and the related statements of activities and changes in net assets - modified cash basis for the years then ended, and the related notes to the financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified basis of cash receipts and disbursements described in Note 1; this includes determining that the modified basis of cash receipts and disbursements is an acceptable basis of accounting for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Association's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Association's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

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Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the assets and liabilities arising from cash transactions of the Florida Insurance Guaranty Association, Inc. as of December 31, 2016 and 2015, and its revenue collected and expenses paid during the years then ended in accordance with the modified basis of cash receipts and disbursements described in Note 1.

Other Matter

Our audits were conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of general and administrative expenses is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audits of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified basis of cash receipts and disbursements, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Thomas Howell Ferguson P.A.

Tallahassee, Florida
April 24, 2017

Florida Insurance Guaranty Association, Inc.

Statements of Financial Position
- Modified Cash Basis

	December 31,	
	2016	2015
Assets		
Cash and short-term investments:		
Cash and cash equivalents	\$ 14,040,199	\$ 10,516,784
Short-term investments	76,626,148	59,132,293
Total cash and short-term investments	<u>90,666,347</u>	<u>69,649,077</u>
Accrued interest income	705,832	501,806
Investments	152,580,026	146,257,531
Property and equipment, net	1,024,840	1,075,894
Total assets	<u><u>\$ 244,977,045</u></u>	<u><u>\$ 217,484,308</u></u>
Liabilities and net assets		
Liabilities	\$ -	\$ -
Net assets:		
Temporarily restricted:		
Automobile liability and physical damage	75,135,865	65,637,631
Other covered lines	169,841,180	151,846,677
Total net assets	<u>244,977,045</u>	<u>217,484,308</u>
Total liabilities and net assets	<u><u>\$ 244,977,045</u></u>	<u><u>\$ 217,484,308</u></u>

See accompanying notes.

Florida Insurance Guaranty Association, Inc.

Statement of Activities and Changes in Net Assets
- Modified Cash Basis

Year ended December 31, 2016

	Temporarily Restricted		
	Automobile Liability and Physical Damage	Other Covered Lines	Total
Revenues:			
Assessments	\$ -	\$ 37,794	\$ 37,794
Other revenue	1,553	3,417	4,970
Investment income, net of related expenses	715,983	1,619,642	2,335,625
Estate distributions and claim recoveries	10,912,190	32,832,130	43,744,320
Total revenues	<u>11,629,726</u>	<u>34,492,983</u>	<u>46,122,709</u>
Expenses:			
Claims and claims adjustment expenses paid	1,645,480	13,661,205	15,306,685
Direct estate expenses	3,906	21,175	25,081
General and administrative	482,106	2,816,100	3,298,206
Total expenses	<u>2,131,492</u>	<u>16,498,480</u>	<u>18,629,972</u>
Change in net assets	9,498,234	17,994,503	27,492,737
Temporarily restricted net assets at beginning of year	65,637,631	151,846,677	217,484,308
Temporarily restricted net assets at end of year	<u>\$ 75,135,865</u>	<u>\$ 169,841,180</u>	<u>\$ 244,977,045</u>

See accompanying notes.

Florida Insurance Guaranty Association, Inc.

Statement of Activities and Changes in Net Assets
- Modified Cash Basis

Year ended December 31, 2015

	Temporarily Restricted			
	Automobile Liability and Physical Damage	Other Covered Lines	Total	
Revenues:				
Assessments	\$ -	\$ 607,759	\$ 607,759	
Other revenue	50	22	72	
Investment income, net of related expenses	357,710	852,177	1,209,887	
Estate distributions and claim recoveries	6,286,256	21,905,748	28,192,004	
Total revenues	<u>6,644,016</u>	<u>23,365,706</u>	<u>30,009,722</u>	
Expenses:				
Claims and claims adjustment expenses paid	3,895,879	23,065,022	26,960,901	
Direct estate expenses	1,637	120,462	122,099	
General and administrative	349,662	3,151,297	3,500,959	
Total expenses	<u>4,247,178</u>	<u>26,336,781</u>	<u>30,583,959</u>	
Change in net assets	2,396,838	(2,971,075)	(574,237)	
Temporarily restricted net assets at beginning of year	63,240,793	154,817,752	218,058,545	
Temporarily restricted net assets at end of year	<u>\$ 65,637,631</u>	<u>\$ 151,846,677</u>	<u>\$ 217,484,308</u>	

See accompanying notes.

Florida Insurance Guaranty Association, Inc.

Notes to Financial Statements – Modified Cash Basis

Years ended December 31, 2016 and 2015

1. Organization and Significant Accounting Policies

The Florida Insurance Guaranty Association, Inc. (the Association), a not-for-profit corporation, was established by the Florida Legislature through the Florida Insurance Guaranty Act of 1970 (the Act). The Association was created to provide a mechanism for the payment of covered claims of insolvent insurers and to assist in the detection and prevention of insurer insolvencies. The Association operates under the supervision and approval of a board of directors, comprised of not less than five and no more than nine persons, recommended by member insurers pursuant to Chapter 631.56, Florida Statutes, and subsequently appointed by the Florida Department of Financial Services.

The Association is managed by the American Guaranty Fund Group (AGFG) through a management and administrative services agreement (see Note 5). AGFG also has an agreement with the Florida Workers' Compensation Insurance Guaranty Association (FWCIGA), a related party through common management, for these services. The Association and FWCIGA are equal members of AGFG, but control is maintained by the members through equal representation on the board of directors.

The members of the Association are all insurers that provide property and casualty coverages in the state of Florida.

The funding of the Association's activities is provided by distributions from the estates of insolvent insurers and assessments of members. The assessments are calculated and, as considered necessary, levied against member insurers on the basis of net direct written premiums in the state of Florida in the classes protected by the Act. The Association obtains the amount of the net direct written premiums, by company and by class of protection, which is used as the basis for assessment calculations. The maximum regular assessment rate is 2%. In addition to the regular assessment, during 2006, the Florida Legislature granted the Association the authority to levy an emergency assessment up to an additional 2% of net direct written premiums for the account specified in Section 631.55(2)(b). Also in 2006, the Association was granted the authority to work with an affected municipality, county, or financing conduit organization under Chapter 163, Florida Statutes, to issue tax-exempt bonds should the funding need arise for the account specified in Section 631.55(2)(b). As of December 31, 2016, the Association has not issued any tax-exempt bonds.

No assessments were levied in 2015 or 2016. However, amounts were collected during 2016 and 2015 related to prior years assessments levied.

The accounting policies and methods of their application that significantly affect the assets and liabilities arising from cash transactions and changes in the modified cash basis net assets of the Association are as follows:

Florida Insurance Guaranty Association, Inc.

Notes to Financial Statements – Modified Cash Basis

1. Organization and Significant Accounting Policies (continued)

Basis of Accounting

The financial statements of the Association are prepared on a modified basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America (GAAP). This basis of presentation differs from GAAP in that certain revenues are recognized when received rather than earned and certain expenses are recognized when paid rather than when the obligation is incurred. Specifically, the variances from GAAP include omission of assessments receivable and accruals for loss and loss adjustment expense reserves of insolvent insurance companies assumed by the Association. Such variances are presumed to be material. However, similar to financial statements prepared in accordance with GAAP, these financial statements reflect the capitalized cost of property and equipment and related depreciation, accrued interest income, and amounts held by the Association for others in a fiduciary capacity. The accompanying financial statements are not intended to present the financial position and results of operations in conformity with accounting principles generally accepted in the United States of America.

Cash and Cash Equivalents

Cash and cash equivalents consist of deposits with financial institutions and deposits in highly liquid money market funds with original maturities of three months or less. Deposits with financial institutions are insured by the Federal Deposit Insurance Corporation (FDIC) up to \$250,000 per depositor. Bank deposits at times may exceed federally insured limits. The Association has not experienced any losses in such accounts.

Investments

Investments are reported at amortized cost. Short-term investments include securities with original maturity dates of one year or less.

Concentration of Credit Risk

The financial instruments exposed to concentrations of credit risk consist primarily of its cash, cash equivalents, investments, and assessment revenue.

All investment transactions have credit exposure to the extent that a counterparty may default on an obligation of the Association. Credit risk is a consequence of carrying investment positions. To manage credit risk, the Association focuses primarily on highly liquid cash equivalent investments, limits its exposure in any one investment, and monitors quality.

Florida Insurance Guaranty Association, Inc.

Notes to Financial Statements – Modified Cash Basis

1. Organization and Significant Accounting Policies (continued)

Property and Equipment

Property and equipment is stated at cost, net of accumulated depreciation. Depreciation is computed using the straight-line method over an estimated useful life of three to 39 years. The Association's policy is to capitalize asset acquisitions greater than \$1,000.

Net Assets

The Association's modified cash basis net assets represent funds held from assessments, and other sources to pay covered property and casualty claims of insolvent insurers and administrative costs as they come due. Net assets are temporarily restricted and are segregated into two classifications specified under the Act: automobile and other covered lines.

Income Taxes

The Association is exempt from federal income taxes under Section 501 of the Internal Revenue Code as a 501(c)(6) organization. The Association elects to pay the proxy tax on lobbying expenditures instead of reporting a portion of member dues as non-deductible. Income tax expense was \$3,150 and \$3,308 for the years ending December 31, 2016 and 2015, respectively. With few exceptions, the Association is no longer subject to examinations by major tax jurisdictions for years ended December 31, 2012 and prior.

Assessments

Assessments are recorded at the time they are received by the Association.

Investment Income

The Association allocates interest income earned from investments to the individual net asset classification based on the ratio of each classification's average monthly balance to the average monthly balance for all classifications. Interest income is recorded in the period earned.

Estate Distributions and Claim Recoveries

Amounts received by the Association for estate distributions and claim recoveries are recognized in the period received. Estate distributions and claim recoveries include reinsurance recoveries by the receivers, Florida Hurricane Catastrophe Fund reimbursements, direct claim recoveries, and any other distributions of estate assets.

Claims and Claims Adjustment Expenses Paid

Claims and claims adjustment expenses paid consist of the amounts paid on claims of insolvent insurers.

Florida Insurance Guaranty Association, Inc.

Notes to Financial Statements – Modified Cash Basis

1. Organization and Significant Accounting Policies (continued)

Direct Estate Expenses

Direct estate expenses are expenses paid by the Association related directly to the protection of the Association's interest in the administration of specific insolvent insurers' estates.

General and Administrative Expenses

The Association records general and administrative expenses when paid. General and administrative expenses are allocated monthly based on a formula that incorporates the amounts paid for claims and claims handling as well as the changes in outstanding reserves for each estate by line of business in their proportion to the total activity for that month.

Use of Estimates

The preparation of financial statements in conformity with the modified basis of cash receipts and disbursements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and reported amounts of revenues and expenses during the reporting period. Accordingly, actual results could differ from those estimates.

Subsequent Events

The Association has evaluated subsequent events through April 24, 2017, the date the financial statements were available to be issued. During the period from December 31, 2016 to April 24, 2017, the Association did not have any material recognizable subsequent events.

2. Investments

The Association invests in government and corporate bonds, commercial paper, and other fixed maturity obligations. The fair values of investments are estimated based on their quoted market values for the specific investments. The amortized cost and fair value of these investments are as follows:

Florida Insurance Guaranty Association, Inc.

Notes to Financial Statements – Modified Cash Basis

2. Investments (continued)

	December 31, 2016	
	Amortized Cost	Fair Value
U.S. Treasury	\$ 59,904,339	\$ 59,854,332
U.S. Government agency obligations	44,046,521	43,996,251
U.S. Agency mortgage-backed securities	14,557,652	14,505,893
Municipal obligations	7,522,273	7,473,899
Corporate bonds	101,175,389	101,083,546
Money Market	2,000,000	2,001,394
	<u>229,206,174</u>	<u>228,915,315</u>
Less short-term investments	76,626,148	76,660,692
Investments	<u>\$ 152,580,026</u>	<u>\$ 152,254,623</u>

	December 31, 2015	
	Amortized Cost	Fair Value
U.S. Treasury	\$ 61,834,306	\$ 61,708,618
U.S. Government agency obligations	38,964,478	38,912,561
U.S. Agency mortgage-backed securities	10,333,249	10,292,175
Municipal obligations	3,750,000	3,741,413
Corporate bonds	86,017,909	85,800,762
Commercial Paper	4,489,882	4,490,451
	<u>205,389,824</u>	<u>204,945,980</u>
Less short-term investments	59,132,293	59,117,551
Investments	<u>\$ 146,257,531</u>	<u>\$ 145,828,429</u>

A summary of the amortized cost and fair value of the Association's bonds and other investments at December 31, 2016, by maturity is as follows:

	Amortized Cost	Fair Value
Due in one year or less	\$ 76,626,148	\$ 76,660,692
Due after one year through five years	152,580,026	152,254,623
Total	<u>\$ 229,206,174</u>	<u>\$ 228,915,315</u>

The foregoing data is based on the expected maturities for bonds. These expected maturities might differ from the contractual maturities because certain borrowers have the right to call or prepay obligations with or without call or prepayment penalties.

Florida Insurance Guaranty Association, Inc.

Notes to Financial Statements – Modified Cash Basis

2. Investments (continued)

Investment income consists of interest income and net realized gains (losses) and is reported net of investment management expenses of \$167,857 and \$161,048 for the years ended December 31, 2016 and 2015, respectively. Net realized gains for the years ended December 31, 2016 and 2015 were \$98,579 and \$124,251, respectively.

3. Fair Value Measurements

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Financial assets and liabilities carried at fair value are classified and disclosed in one of the following three categories:

- Level 1: Quoted market prices in active markets for identical assets or liabilities.
- Level 2: Observable market-based inputs or unobservable inputs that are corroborated by market data.
- Level 3: Unobservable inputs that are not corroborated by market data.

The Association utilizes valuation techniques that maximize the use of observable inputs and minimize the use of unobservable inputs.

The tables below present the balances of assets and liabilities measured at fair value on a recurring basis.

	December 31, 2016			
	Total	Level 1	Level 2	Level 3
U.S. Government and government agency bonds	\$ 103,850,583	\$ –	\$ 103,850,583	\$ –
Asset-backed securities	14,505,893	–	14,505,893	–
Corporate bonds	101,083,546	–	101,083,546	–
Money Market	2,001,394	–	2,001,394	–
Municipal obligations	7,473,899	–	7,473,899	–
	\$ 228,915,315	\$ –	\$ 228,915,315	\$ –

Florida Insurance Guaranty Association, Inc.

Notes to Financial Statements – Modified Cash Basis

3. Fair Value Measurements (continued)

	December 31, 2015			
	Total	Level 1	Level 2	Level 3
U.S. Government and government agency bonds	\$ 100,621,179	\$ –	\$ 100,621,179	\$ –
Asset-backed securities	10,292,175	–	10,292,175	–
Corporate bonds	85,800,762	–	85,800,762	–
Commercial paper	4,490,451	–	4,490,451	–
Municipal obligations	3,741,413	–	3,741,413	–
	\$ 204,945,980	\$ –	\$ 204,945,980	\$ –

Fair values of the Association’s debt securities (bonds) reported in Level 2 are based on average bid prices of identical or similar issues with the same life and expected yields. There have been no changes in the methodologies used at December 31, 2016 and 2015.

4. Property and Equipment

Property and equipment consists of the following:

	December 31,	
	2016	2015
Land	\$ 310,000	\$ 310,000
Building	883,463	883,463
Office furniture and equipment	28,184	28,184
Computer equipment and software	711,215	711,548
Leasehold improvements	85,256	85,256
	2,018,118	2,018,451
Less accumulated depreciation	993,278	942,557
	\$ 1,024,840	\$ 1,075,894

During the years ended December 31, 2016 and 2015, the Association recorded depreciation expense of \$58,538 and \$74,453, respectively.

The Association and FWCIGA are the owners of real property together with certain tangible property. The Association owns an undivided 50% interest in the property which is reported above as land and building.

Florida Insurance Guaranty Association, Inc.

Notes to Financial Statements – Modified Cash Basis

5. Management Services Agreement

The Association and FWCIGA have entered into agreements with AGFG to provide management and administrative services. Under the terms of the Association's agreement, AGFG provides management and administrative services, including but not limited to general management responsibility, finance and accounting, overseeing and managing the Association's claims division, managing and supervising the day-to-day activities of the Association, and other management or administrative services. The Association and FWCIGA reimburse AGFG for all amounts paid by AGFG. Costs incurred by AGFG that are directly attributable to a specific entity are charged to the applicable entity. All other costs incurred by AGFG are distributed equitably to the Association and FWCIGA based on various allocation methods. The Association's contract may be terminated with 30 days written notice by either party, with or without cause. The Association and FWCIGA each pay AGFG in advance of each calendar year an amount equal to the two month average budget for that entity projected for the upcoming calendar year. The operating advance paid to AGFG was \$384,383 and \$395,689 at December 31, 2016 and 2015, respectively.

Amounts paid to AGFG under this agreement totaled \$3,364,915 and \$3,632,028 for the years ended December 31, 2016 and 2015, respectively, and are reported in general and administrative expenses, claims and claims adjustment expenses, and direct estate expenses.

6. Commitments and Contingencies

As more fully described in Note 1, the Association has assumed the outstanding claims and claims adjustment expense liabilities of insolvent property and casualty insurers in the state of Florida. The case-basis claims and claim adjustment expense reserves for known insolvent insurers at December 31, 2016 and 2015, are approximately \$25,800,000 and \$51,600,000, respectively. An actuarial determination of the ultimate value of the outstanding claim liabilities has not been made. In addition to the Association's obligation to pay the outstanding claims and claims adjustment expenses of insolvent insurers, the Association is also obligated to pay the unearned premium liabilities of insolvent insurers. There is no known outstanding unearned premium obligation of insolvent insurers at December 31, 2016 and 2015.

The Association receives early access distributions from the receivers of insolvent insurers. Some of these distributions have been received pursuant to agreements that provide that in the event the distributions exceed the Association's final pro rata distribution from the insolvencies, the Association will return any excess to the Receiver.

The Association is involved in various legal actions in its capacity as the provider of funds for the settlement of covered claims and return of unearned premiums under certain insurance policies of insolvent companies. The costs of such legal actions to the Association are recorded as claims and claims handling expenses when paid.

Florida Insurance Guaranty Association, Inc.

Notes to Financial Statements – Modified Cash Basis

6. Commitments and Contingencies (continued)

The Association has filed contingent proofs of claims with the Florida Department of Financial Services, Division of Rehabilitation and Liquidation and with out-of-state receivers to protect its right of recovery from the various insolvent companies for claims and expenses paid. General and administrative expenses are a priority claim with the receivers in most states.

During the ordinary course of business, the Association is involved in various litigation. The ultimate outcome of such litigation is uncertain. However, management and legal counsel are of the opinion that any resulting unfavorable outcomes would have minimal adverse economic impact on the Association.

7. Retirement Plan

The Association employees have the option of participating in the AGFG 401(k) Profit Sharing Plan (the Plan). The Plan is available to employees meeting certain entry requirements. The Association makes discretionary employer contributions to the Plan on a matching basis. Employer contributions paid for the years ended December 31, 2016 and 2015, were \$174,247 and \$190,810, respectively.

8. Temporarily Restricted Net Assets

The Association classifies all net assets as temporarily restricted. Net assets are considered restricted by Florida Statutes until expended for Association operations and payment of claims.

Other Financial Information

Florida Insurance Guaranty Association, Inc.

Schedule of General and Administrative Expenses

	Years ended December 31,	
	2016	2015
Accounting and auditing	\$ 71,594	\$ 66,145
Bank fees	6,418	6,684
Consulting	42,145	51,371
Depreciation	58,538	74,453
Dues and publications	150,115	137,597
Furniture and equipment	260,602	234,644
Insurance	66,671	63,847
Legal fees	70,189	135,798
Miscellaneous	15,140	(2,894)
Office supplies and printing	8,667	9,766
Change in operating advance and prepaid expenses	(7,563)	(9,328)
Postage and shipping	4,694	10,568
Premises	40,924	45,732
Salaries and benefits	2,399,528	2,558,177
Taxes and licenses	17,192	19,992
Telephone	31,845	31,781
Travel and meals	61,507	66,626
	<u>\$ 3,298,206</u>	<u>\$ 3,500,959</u>

See report of independent auditors.